

<b>Respondent Names</b>
Tarra Simmons
<b>Complainant Name</b>
Val Torrens
<b>Complaint Description</b>
<a href="#">Chair</a>  Tue, 23 Dec 2025 at 5:25 PM  This is a complaint about the treatment and expenditures of campaign donations by current Representative Tarra Simmons. The 23rd Legislative District would like this issue reviewed and appropriate action taken to keep our campaigns legitimately publicly funded. The file that is attached has the work done to uncover this situation and explains why we think this warrants an investigation.
<b>What impact does the alleged violation(s) have on the public?</b>
<p>This undermines the trust and faith in our political process and elected officials. When people donate money to a candidate, they expect those funds to be used by that candidate to get elected to office by paying for advertising, printed materials, campaign staff/office, etc. They also expect that if there are monies still available after the campaign, the excess funds will be held for future use in a campaign or donated to various political groups and/or nonprofit organizations. It is not expected that a few individuals would receive substantial amounts of money with no ties to anything, let alone an entity that has no documented purpose.</p> <p>Representative Simmons has made two donations of \$15,000 in July and August of 2025 to Better Minds Better Communities which have no public records describing the organization and who is responsible for it or who is the recipient of these monies.</p>
<b>List of attached evidence or contact information where evidence may be found</b>
See attached pages that document the inappropriate use of funds as compared to appropriate use and the connections of the individuals involved. Even if this does not rise to an illegal level, this shows a blatant disregard for decency and honesty from an elected public official. This is not the type of person our Legislative District wants to represent us.
<b>List of potential witnesses with contact information to reach them</b>
Leighton Thomas Adi Hayduk
<b>Certification (Complainant)</b>
I certify (or declare) under penalty of perjury under the laws of the State of Washington that information provided with this complaint is true and correct to the best of my knowledge and belief.

## Following the Money: A Fact-Based Review of Representative Tarra Simmons's 2025 Surplus Fund Disbursements

**Reader Note:** This document presents a fact-based summary drawn from publicly available records, including campaign finance filings, nonprofit registries, and government databases. It does not allege criminal conduct or assert wrongdoing. Its purpose is to clearly lay out documented facts, provide relevant context, and identify questions that may warrant review by authorities with appropriate jurisdiction.

For several years, Washington State Representative Tarra Simmons followed a consistent and transparent approach to disposing of surplus campaign funds. Her surplus account ledger shows that charitable disbursements labeled as "Disposal of surplus funds to charity" were directed overwhelmingly to Washington-based nonprofits, many located in Kitsap County. These donations were generally modest in size, most often in the hundreds to low thousands of dollars, and distributed across a wide range of community organizations. [See Appendix A.](#)

That long-standing pattern shifted abruptly in the summer of 2025.

In July and August of that year, Rep. Simmons made two unusually large surplus fund payments - \$15,000 each - to a Nevada nonprofit called Better Minds Better Communities (BMBC). The combined \$30,000 far exceeded any prior single charitable disbursement from her surplus account and marked a clear departure from both the scale and geographic focus of her earlier giving. In both cases, the recipient address listed on Washington Public Disclosure Commission filings was not a nonprofit office but a private residence in Las Vegas.

Public records raise questions about the operational visibility of the organization receiving these funds. Better Minds Better Communities is listed under IRS EIN 47-2764226, with its most recent IRS filing occurring in 2021 and reporting no income. The organization does not appear to maintain an active website, public-facing programs, or a donation interface. Across various government and nonprofit registries, BMBC is associated with multiple addresses in Las Vegas, including a private home, a downtown office location, and addresses linked to other healthcare-related entities, making it difficult to determine where - or how - it primarily operates.

What is clearly documented in BMBC's own IRS paperwork is its leadership. An IRS Form 1023-EZ application lists Jovan Jackson as the organization's primary contact and a director, along with John Jackson. Both individuals list their address as 6764 Philippe Allen Avenue in Las Vegas - the same address used on Rep. Simmons's campaign finance filings for the two surplus fund disbursements. Jovan Jackson is not an anonymous nonprofit volunteer; he is a sitting member of the Nevada State Legislature. His path to public office, which includes a widely documented period of incarceration followed by nonprofit and public service work, is not itself evidence of wrongdoing. It is relevant here because it establishes that

a substantial portion of Rep. Simmons's surplus campaign funds were directed to a nonprofit led by an elected official in another state.

Additional records add further context. One of the addresses associated with Better Minds Better Communities - 914 East Sahara Avenue - also appears in records connected to True Family Services, a Nevada healthcare provider whose principals were sanctioned by the Nevada Attorney General's Office in 2024 for submitting false claims. That enforcement action resulted in criminal sentencing for individuals linked to the same Las Vegas residence listed on Rep. Simmons's surplus fund filings.

The timing of the disbursements further sharpens the need for review. Publicly available social media content indicates a standing relationship with Jovan Jackson and that Rep. Simmons traveled to Las Vegas in June 2025. [See Appendix B](#). Within approximately 30 to 45 days of that trip, Better Minds Better Communities received the first of the two \$15,000 surplus fund payments. Timing alone does not establish intent or wrongdoing, but it raises reasonable questions about how the organization was selected and whether personal or professional relationships influenced that decision.

Taken individually, none of these facts establish a violation of campaign finance law. Viewed together, however, they form a pattern that merits scrutiny: a sudden and substantial break from past surplus fund practices, large out-of-state payments to a nonprofit with limited visible activity, use of a private residence as the listed recipient address, leadership ties to a sitting legislator in another state, and overlapping records involving individuals previously sanctioned for fraud.

At its core, the question raised by these records is straightforward: were Washington campaign surplus funds used as intended - solely for bona fide charitable purposes, without personal benefit, and in compliance with state law? Answering that question requires review by authorities with the ability to verify charitable operations, examine fund flows, and determine whether these unusual transactions were appropriate under Washington's campaign finance framework.

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## Summary of Potential Campaign Finance Issues for Review

This document outlines publicly sourced information that appears to merit review regarding two surplus fund disbursements made by Representative Tarra Simmons during the 2025 reporting period. The information summarized here is drawn from Washington PDC filings, IRS and nonprofit registry records, NPI data, Nevada business filings, and publicly available online content.

The goal is not to assert wrongdoing, but to present the relevant facts in a clear, organized manner and to identify areas where public records alone cannot resolve key questions, potentially warranting further inquiry by appropriate oversight authorities.

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## Objective Overview

This analysis concerns two surplus campaign fund charitable disbursements totaling \$30,000 made by Rep. Simmons in 2025 to the Nevada nonprofit Better Minds Better Communities (BMBC). Public records reflect irregularities in BMBC's registration and operational footprint, including documented leadership ties to individuals associated with entities previously sanctioned for Medicaid fraud in Nevada. Washington law requires that surplus campaign funds be used only for lawful purposes and without conferring personal benefit on the candidate.

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## Key Financial Sequence

1. Prior to July 2025, Rep. Simmons's surplus account ledger reflects a consistent pattern of charitable disbursements to Washington-based nonprofits, including organizations in Kitsap County. These donations were generally modest in size - most often in the hundreds to low thousands of dollars - and spread across numerous recipients.
    - Examples include contributions to the NAACP, DocLoveTheKids, and other Washington-based community organizations.
  2. On July 7, 2025 (reported on C4, filed 8/11/25), Rep. Simmons made a \$15,000 surplus fund disbursement to:
    - Better Minds Better Communities 6764 Philippe Allen Ave, Las Vegas, NV 89110
  3. On August 18, 2025 (reported on C4, filed 9/19/25), Rep. Simmons made a second \$15,000 surplus fund disbursement to the same organization, bringing the total to \$30,000.
  4. These two payments represent the largest individual charitable disbursements made from Rep. Simmons's surplus account and mark a significant departure from her prior surplus fund donation practices, both in size and geographic destination.
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## Organizational Identity and Registration Context

### Better Minds Better Communities (BMBC)

- IRS EIN: 47-2764226
- NPI: 1285397869
- Most recent IRS filing on record: 2021, reporting no income

### IRS Form 1023-EZ Filing

Publicly available IRS Form 1023-EZ records list the organization as "Better Mind Better Communities Inc" (note the singular "Mind" spelling in the filing), with the following details:

- Primary Contact: Jovan Jackson
- Directors: Jovan Jackson and John Jackson



- Director addresses: 6764 Philippe Allen Ave, Las Vegas, NV 89110
- Mailing address: 600 N 1st Street, Las Vegas, NV 89101
- Incorporation date: December 26, 2014 (Nevada)

These records document that Jovan Jackson is an officer and the primary contact for BMBC and that the same private residence listed on Rep. Simmons's campaign filings is also listed for BMBC's directors.

## **Additional Registry Signals**

Across various public registries, BMBC has been associated with multiple addresses in Clark County, Nevada, including:

- 6764 Philippe Allen Ave (private residence; also listed on PDC filings)
- 600 N 1st Street (mailing address on Form 1023-EZ)
- 914 E Sahara Ave (nonprofit and directory listings)
- 2725 S Jones Blvd, Suite 101 (listed in NPI records as a DBA of Family Health Centers of Nevada)

The organization does not appear to maintain an active website or public donation platform.

NPI records also list David Linden, MD, as an authorized official, with an Oklahoma mailing address and a phone number that routes to Mind Body Solutions, further complicating the organization's operational profile.

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## **Connections to Individuals Previously Sanctioned for Fraud**

The BMBC-associated address at 914 E Sahara Ave also appears in records tied to True Family Services, a Nevada healthcare provider.

Public records indicate that:

- True Family Services and its principals were sanctioned by the Nevada Attorney General's Office in 2024 for submitting false claims.
- Annemarie Roberts (also known as Annemarie Jackson), identified as an owner of True Family Services, was sentenced in June 2024 for misdemeanor false claims.
- A second associated individual with the surname Jackson was sentenced in September 2024 for felony false claims.

The private residence at 6764 Philippe Allen Ave - the address used on Rep. Simmons's surplus fund filings - is also listed in public records as the home address of Annemarie Roberts / Annemarie Jackson and John Jackson, who appears in Nevada business filings as an officer of Jovan Jackson for Nevada, LLC.

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## Apparent Personal Connection Timeline

Based on publicly available online content (including social media posts):

- Rep. Simmons traveled to Las Vegas in June 2025.
- Rep. Simmons has a standing relationship with Jovan Jackson.
- Approximately 30 to 45 days later, Better Minds Better Communities received the first of two \$15,000 surplus fund disbursements.

While public records do not establish the purpose of the trip or the reasons BMBC was selected as a recipient, the timing provides relevant context for evaluating the decision-making process behind the donations.

# Appendix A - Surplus Funds

Legend
Charity Donation
Political Donatioin
Refund
Personal Expense Reimbursements
Questionable Donations

([Link](#) to Tarra Simmons Surplus Funds)

Date Paid	Vendor	Address	Purpose	Amount
10/29/25	Tarra Simmons	PO Box 12066, Seattle, WA 98102	Other: Washington Observer subscription	\$ 200
10/15/25	Tarra Simmons	PO Box 12066, Seattle, WA 98102	Travel, accommodations, meals: SIXT rental car for Angola Prison tour	\$ 330
10/3/25	House Democratic Campaign Committee	PO Box 9100, Seattle, WA 98109	Transfer to political party or legislative caucus committee: Donation	\$ 250
10/3/25	WA Senate Democratic Campaign	5628 Airport Way S #108, Seattle, WA 98108	Transfer to political party or legislative caucus committee: Donation	\$ 250
9/24/25	Revive Center for Returning Citizens	1822 E Dalton Ave, Spokane, WA 99207	Disposal of surplus funds to charity: Donation	\$ 2,000
9/24/25	The Social Soiree	25992 Rolling Hills Pl NE, Poulsbo, WA 98370	Disposal of surplus funds to charity: Donation	\$ 1,000
9/23/25	Kitsap Immigrant Assistance Center	PO Box 1276, Bremerton, WA 98337	Disposal of surplus funds to charity: Donation	\$ 1,500
9/4/25	Abbot Taylor	349 16th Ave E #60, Seattle, WA 98112	Treasury services	\$ 177
9/4/25	Abbot Taylor	349 16th Ave E #60, Seattle, WA 98112	Postage: USPS (Seattle)	\$ 33
8/21/25	North Kitsap Pride	19240 Jensen Way NE #486, Poulsbo, WA 98370	Disposal of surplus funds to charity: Donation	\$ 250
8/18/25	NAACP Bremerton	PO Box 1204, Bremerton, WA 98337	Disposal of surplus funds to charity: Donation	\$ 1,500
8/18/25	New Hopeful Horizons	13433 NW Spirit Ct W, Silverdale, WA 98383	Disposal of surplus funds to charity: Donation	\$ 1,000
8/18/25	Better Minds Better Communities	6764 Philippe Allen Ave, Las Vegas, NV 89110	Disposal of surplus funds to charity: Donation	\$ 15,000

8/13/25	Tarra Simmons	PO Box 12066, Seattle, WA 98102	Travel, accommodations, meals: Priceline rental car for NCSL conference	\$ 322
7/23/25	Tarra Simmons	PO Box 12066, Seattle, WA 98102	Travel, accommodations, meals: DELTA AIR (ATLANTA, GA) - AIRFARE FOR REP. SIMMONS FOR NCSL CONFERENCE	\$ 298
7/7/25	BETTER MINDS BETTER COMMUNITIES	6764 PHILIPPE ALLEN AVE , LAS VEGAS, NV 89110	Disposal of surplus funds to charity: DONATION	\$ 15,000
5/27/25	Tarra Simmons	PO Box 12066, Seattle, WA 98102	ADT Security (Bothell): Home security repairs and upgrades	\$ 732
4/7/25	Revive Center for Returning Citizens	1822 E Dalton Ave, Spokane, WA 99207	Disposal of surplus funds to charity: Donation	\$ 20,000
12/12/24	House Democratic Campaign Committee	PO Box 9100, Seattle, WA 98109	Transfer to political party or legislative caucus committee: Donation	\$ 10,000
11/11/24	Revive Center for Returning Citizens	1822 E Dalton Ave, Spokane, WA 99207	Disposal of surplus funds to charity: Donation	\$ 5,500
11/11/24	WELD Seattle	1426 S Jackson St, Seattle, WA 98144	Disposal of surplus funds to charity: Donation	\$ 1,000
10/28/24	Look2Justice	11426 Bollenbaugh Hill Rd, Monroe, WA 98272	Disposal of surplus funds to charity: Donation	\$ 2,000
10/16/24	St. Vincent de Paul	3449 Wheaton Way, Bremerton, WA 98310	Disposal of surplus funds to charity: Donation	\$ 3,942
9/20/24	America Equity & Justice Group	1000 2nd Ave #3140, Seattle, WA 98104	Refund received	\$ (6,000)
9/17/24	Revive Center for Returning Citizens	1822 E Dalton Ave, Spokane, WA 99207	Disposal of surplus funds to charity: Donation	\$ 10,000
9/11/24	26th District Democrats	PO Box 1693, Port Orchard, WA 98366	Transfer to political party or legislative caucus committee: Donation	\$ 1,500
9/4/24	NW Hopeful Horizons	13433 NW Spirit Ct W, Silverdale, WA 98383	Disposal of surplus funds to charity: Donation	\$ 1,500
7/17/24	NAACP Bremerton	PO Box 1204, Bremerton, WA 98337	Disposal of surplus funds to charity: Donation	\$ 1,000
6/7/24	New Life Community Development Agency	725 Park Ave, Bremerton, WA 98337	Disposal of surplus funds to charity: Donation	\$ 500
6/7/24	America Equity & Justice Group	1000 2nd Ave #3140, Seattle, WA 98104	Partial refund received	\$ (4,000)
5/21/24	Kitsap Black Student Union	PO Box 2267, Port Orchard, WA 98366	Disposal of surplus funds to charity: Donation	\$ 500
5/15/24	Kitsap County Democrats	PO Box 27, Silverdale, WA 98383	Transfer to political party or legislative caucus committee: Donation	\$ 1,000

4/5/24	Kitsap Strong	845 8th St, Bremerton, WA 98337	Disposal of surplus funds to charity: Donation	\$ 1,000
12/18/23	America Equity & Justice Group	1000 2nd Ave #3140, Seattle, WA 98104	Disposal of surplus funds to charity: Donation	\$ 10,000
11/13/23	Economic Opportunity Institute	603 Stewart St #715, Seattle, WA 98101	Disposal of surplus funds to charity: Donation	\$ 1,000
9/28/23	House Democratic Campaign Committee	PO Box 9100, Seattle, WA 98109	Transfer to political party or legislative caucus committee: Donation	\$ 250
9/28/23	WA Senate Democratic Campaign	5628 Airport Way S #108, Seattle, WA 98108	Transfer to political party or legislative caucus committee: Donation	\$ 250
9/4/23	Washington Voices	PO Box 129, Silverdale, WA 98383	Disposal of surplus funds to charity: Donation	\$ 10,000
8/7/23	NAACP Bremerton	PO Box 1204, Bremerton, WA 98337	Disposal of surplus funds to charity: Donation	\$ 750
6/30/23	Doc Luv the Kids	1748 NE Riddell Rd #190, Bremerton, WA 98310	Disposal of surplus funds to charity: Donation	\$ 2,500
11/14/22	Kitsap Enrichment League	PO Box 1218, Silverdale, WA 98383	Disposal of surplus funds to charity: Donation	\$ 1,250
10/5/22	House Democratic Campaign Committee	PO Box 9100, Seattle, WA 98109	Transfer to political party or legislative caucus committee: Donation	\$ 2,500
9/16/22	Kitsap Community Foundation	345 6th St #300, Bremerton, WA 98337	Disposal of surplus funds to charity: Donation	\$ 1,000
9/13/22	United Way of Kitsap County	645 4th St #101, Bremerton, WA 98337	Disposal of surplus funds to charity: Donation	\$ 500
9/2/22	23rd District Democrats	PO Box 368, Poulsbo, WA 98370	Transfer to political party or legislative caucus committee: Donation	\$ 1,000
9/2/22	Abbot Taylor	349 16th Ave E #60, Seattle, WA 98112	Treasury services	\$ 188
8/18/22	26th District Democrats	PO Box 1693, Port Orchard, WA 98366	Transfer to political party or legislative caucus committee: Donation	\$ 10,000
8/11/22	NAACP Bremerton	PO Box 1204, Bremerton, WA 98337	Disposal of surplus funds to charity: Donation	\$ 1,000
8/10/22	House Democratic Campaign Committee	PO Box 9100, Seattle, WA 98109	Transfer to political party or legislative caucus committee: Donation	\$ 30,000
7/14/22	Marvin Williams Recreation Center	725 Park Ave, Bremerton, WA 98337	Disposal of surplus funds to charity: Donation	\$ 1,500
7/8/22	Economic Opportunity Institute	603 Stewart St #715, Seattle, WA 98101	Disposal of surplus funds to charity: Donation	\$ 1,000

<b>9/10/21</b>	23rd District Democrats	PO Box 368, Poulsbo, WA 98370	Donation	\$ 1,000
<b>9/10/21</b>	Abbot Taylor	349 16th Ave E #60, Seattle, WA 98112	Treasury Services	\$ 156
<b>7/27/21</b>	Economic Opportunity Institute	603 Stewart St #715, Seattle, WA 98101	Donation	\$ 1,250
<b>1/14/21</b>	Economic Opportunity Institute	603 Stewart St #715, Seattle, WA 98101	Donation	\$ 500
<b>1/14/21</b>	House Democratic Campaign	4130 1st Ave S #D, Seattle, WA 98134	Donation	\$ 10,000
<b>1/14/21</b>	23rd District Democrats	PO Box 368, Poulsbo, WA 98370	Donation	\$ 1,000

# Appendix B - Photos

## 1. Social media posts establish a standing relationship between Tarra Simmons and Jovan Jackson

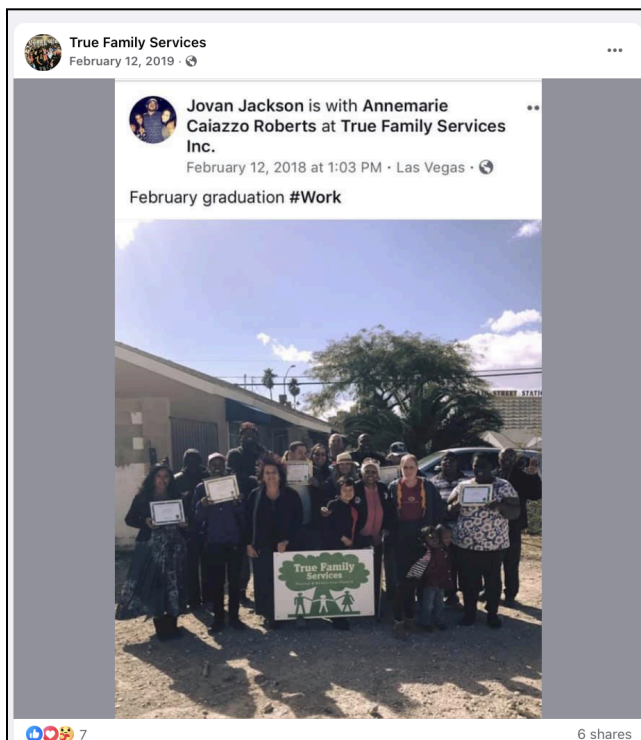




2. Social media posts establish that Tarra Simmons spent time in Vegas in June, 2025



3. Social media establishes that Jovan Jackson (BETTER MINDS BETTER COMMUNITIES DBA Family Health Centers) is connected to Annmarie Caiazzo Roberts (True Family Services]





4. Image from Google Maps of the addresses associated with Better Minds Better Communities and True Family Services.

